

The Economic Benefits of Expanding the Dream: DAPA and DACA Impacts on Kern County, Fresno County and the State of California

Dr. Raul Hinojosa-Ojeda
North American Integration and Development Center
University of California, Los Angeles

With Assistance from
Maksim Wynn
North American Integration and Development Center¹

April 6, 2015

1. Executive Summary

California's Central Valley is the state's agricultural hub and one of the United States' most productive agricultural zones. The abundance of farms makes the region an attractive destination for migrant farm workers, many of who are undocumented. These immigrants are close to the bottom of the state's economic ladder and are further marginalized by the relative isolation of the Central Valley. However deferred action presents these immigrants with the opportunity for financial empowerment, while also having a positive impact on the regional economy. These impacts will be especially significant in the Central Valley's two most populous agriculture-focused counties: Fresno County and Kern County. Bakersfield, one of the Central Valley's most-populous cities, is located in the latter County.

In anticipation of the Deferred Action for Parental Accountability (DAPA) program's rollout, the UCLA NAID Center has projected the combined economic impact of DAPA, and its predecessor Deferred Action for Childhood Arrivals (DACA), in Kern County, Fresno County, and in the State of California as a whole. These projections are partially based upon two surveys of DACA beneficiaries conducted by the UCLA NAID Center. One of these surveys was conducted in partnership with the Coalition for Humane Immigrant Rights of Los Angeles (CHIRLA), while the other was conducted completely in-house. The key findings of our analyses are as follows:

1. 1,572,000 undocumented immigrants would be eligible for either DACA or DAPA in California, while 35,000 would be eligible Kern County and 39,000 would be eligible in Fresno County.²

¹A special thanks to Patrick Pastor of the UCLA NAID Center for all of his help on this report and all others in this series.

² Migration Policy Institute (MPI) Data Hub, "Unauthorized Immigrant Population Profiles," accessed April 2, 2015, <http://www.migrationpolicy.org/programs/us-immigration-policy-program-data-hub/unauthorized-immigrant-population-profiles>.

2. At full enrollment, the collective wages of these immigrants would grow by more than \$122 million in Kern County, \$136 million in Fresno County, and by more than \$5.5 billion statewide. Legalizing the work these immigrants do would formalize the value they already add to the economy: \$1.8 billion in GDP in Kern County, \$2 billion in Fresno County and \$83 billion statewide.
3. The wage growth of undocumented DACA and DAPA beneficiaries in California would generate more than \$3.7 billion in total new tax revenue (personal, sales and business), of which the wage growth in Kern County and Fresno County would generate \$84.1 million and \$93.7 million respectively.
4. This wage growth in California will support the creation of more than 129,000 jobs (including direct, indirect and induced employment), of which the wage growth in Kern County will support 2,800, while the wage growth in Fresno County will support 3,200.

This report is the tenth in a series of reports whose releases are timed to coincide with the White House's "States in the DACA/DAPA Spotlight" campaign, which will continue over a four-month period in key states across the country.³ The UCLA NAID Center is releasing reports on all these key states in order to better inform local leaders and the general public on the significant economic benefits of fully implementing Presidents Obama's DAPA/DACA Executive Actions. These reports will also combat the ill-informed legal and policy challenges to these much needed initiatives through the provision of solid economic evidence.

2. The Economic Impact of DAPA and DACA

On November 20th, 2014, the Obama Administration took executive action on immigration reform and initiated the DAPA program. The administration's bold action ignited a firestorm of partisan sniping. Republican's in congress have proposed repealing the temporary legal status offered by DACA and DAPA, and have threatened to withhold the Department of Homeland Security's funding.⁴ Meanwhile, a coalition of Republican governors, led by the governor-elect of Texas and current state Attorney General, Greg Abbot filed a lawsuit seeking to block the implementation of DAPA. Abbott claimed that DAPA's predecessor, DACA, has harmed the State of Texas' economy, and that this provides his suit with legal standing.⁵ In Texas, these

³ Read the rest of the reports here: <http://www.naid.ucla.edu/publications>

⁴ Ed O'Keefe, "House votes to block Obama's immigration actions – but exposes new GOP Divisions" *The Washington Post: Post Politics blog*, January 14th, 2015, accessed January 19th, 2015, <http://www.washingtonpost.com/blogs/post-politics/wp/2015/01/14/house-votes-to-block-obamas-immigration-actions-but-exposes-new-gop-divisions/>

⁵ Meet the Press, "Meet the Press Transcript – December 7th, 2014" *NBC News*, Accessed January 19th, 2015, <http://www.nbcnews.com/meet-the-press/meet-press-transcript-december-7-2014-n263416>

claims are demonstrably false at the state and local level.⁶ As our weekly reports show, these claims are equally false in other states and at the national level.

Table 1

Valued Added and Taxes Paid by and Labor Income of the Undocumented Population

	Kern County	Fresno County	California	United States
All Undocumented				
Population (Over 16 Years Old)	60,000	67,000	2,939,000	10,513,000
Value Added (Millions)	\$3,170	\$3,540	\$155,297	\$555,507
Taxes Paid (Millions)	\$576	\$643	\$28,208	\$100,901
Labor Income (Millions)	\$1,833	\$2,046	\$89,767	\$321,103
DAPA and DACA Combined				
Potentially Eligible Population	35,000	39,000	1,572,000	5,201,000
Value Added (Millions)	\$1,849	\$2,061	\$83,065	\$274,821
Taxes Paid (Millions)	\$285	\$374	\$15,088	\$49,918
Labor Income (Millions)	\$907	\$1,191	\$48,014	\$158,857

Source: Analysis by the UCLA NAID Center based on data from MPI's "Unauthorized Immigrant Population Profiles."

The work that the Central Valley's undocumented immigrants do contributes significantly to the economies of their counties, their state and the nation as a whole. Undocumented but employed immigrants in Kern County contribute \$3.1 billion dollars to the national GDP annually, while undocumented immigrants in Fresno County contribute \$3.5 billion. Undocumented but

⁶The core "evidence" that gives Texas standing in the state's legal challenge of DAPA/DACA is that: "Under current Texas law, applicants pay \$24.00 to obtain a driver's license, leaving any remaining costs to be absorbed by the state. See Tex. Transp. Code Ann. § 521.421. If the majority of DAPA beneficiaries currently residing in Texas apply for a driver's license, it will cost the state \$198.73 to process and issue each license, for a net loss of \$174.73 per license." (For a total of \$65 million if a majority applied for a three year license) The state is arguing that this cost constitutes "irreparable" harm, and that this harm is sufficient to provide their suit with legal standing. (Continued on next page)

UCLA NAID Center research reveals that this "cost" is very small compared to the taxes that potential DACA and DAPA beneficiaries pay now, and will continue to pay under the expanded executive action. If all 743,000 potential DACA and DAPA beneficiaries were to enroll in the programs, Texas' sales tax revenue alone would grow by \$600 million per year on top of the \$6 billion these beneficiaries already generate annually. Total tax revenue generated by potential DACA/DAPA beneficiaries in Texas would grow \$1.7 billion per year, on top of \$17 billion in total taxes already generated by their employment.

See earlier NAID Center Report on DACA and DAPA in Texas:
http://www.naid.ucla.edu/uploads/4/2/1/9/4219226/tx_final_v1.pdf

Download the ruling of US District Judge Andrew Hanen in the case brought by the State of Texas:
http://www.txs.uscourts.gov/notablecases/1-14-cv-254_145X20977588_0.pdf

employed immigrants in the State of California contribute \$155 billion, and nationwide undocumented but employed immigrants contribute more than \$555.5 billion.⁷

Despite their legal status, undocumented immigrants pay a significant amount of local, state and federal taxes. Working age but undocumented immigrants in Kern County generate \$576 million in personal, sales and business taxes annually, while undocumented immigrants in Fresno County generate \$643 million. In the State of California, undocumented immigrants generate nearly \$28 billion in taxes annually. Nationwide undocumented immigrants contribute \$100.9 billion in personal, business and sales taxes.⁸

Undocumented immigrants also have high rates of employment. Nationwide 65% of working-age undocumented immigrants are currently employed.⁹ In comparison, just 57.6% of the total working-age US population is currently employed.¹⁰ Undocumented immigrants generally work in low-skill positions, yet they still earn a significant amount of total labor income. In California, undocumented but employed immigrants earn more than \$89 billion dollars annually, and nationwide undocumented but employed immigrants earn more than \$321.1 billion.¹¹ Of these earnings, undocumented but employed immigrants in Kern County earn roughly \$1.8 billion dollars in wages each year, while those in Fresno County collectively earn \$2 billion.

Nationwide, more than 5.2 million undocumented immigrants are eligible for either DACA or DAPA. 1,572,000 of these potential beneficiaries live California, of whom 35,000 live in Kern County and 39,000 in Fresno County.¹² Nationally, immigrants who are eligible for either DACA or DAPA add more than \$274.8 billion dollars to the economy. More than \$83 billion of this comes from immigrants living in California, of which more than \$1.8 billion comes from Kern County's DACA or DAPA eligible residents and \$2 billion comes from potential beneficiaries in Fresno County.

Nationwide, immigrants who are eligible for either DACA or DAPA pay more than \$49.9 billion dollars in personal, sales and business taxes a year. More than \$15 billion of this comes from undocumented immigrants living in California, of which \$285 million is generated by those residing in Kern County and \$374 from those in Fresno County.

In California, immigrants who are eligible for either DACA or DAPA collectively earned more than \$48 billion dollars of the \$158.8 billion earned each year by potential beneficiaries

⁷ For more information on how GDP was calculated see: Raul Hinojosa-Ojeda with Maksim Wynn, *From the Shadows to the Mainstream: Estimating the Economic Impact of Presidential Administrative Action and Comprehensive Immigration Reform* (Los Angeles, CA: North American Integration and Development Center, University of California Los Angeles, November 2014).

⁸ Calculations based on methodology from Raul Hinojosa-Ojeda and Marshall Fitz, "Revitalizing the Golden State: What Legalization over Deportation Could Mean to California and Los Angeles County" (Center for American Progress and Immigration Policy Center, 2011). They have been updated to reflect current population estimates.

⁹ MPI, "Population Profiles."

¹⁰ United States Census Bureau / American FactFinder, "DP03: Selected Economic Characteristics." *2013 American Community Survey 5 Year Estimates*. Web. Accessed 16 February 2015, <http://factfinder2.census.gov>.

¹¹ Calculations based on Hinojosa-Ojeda and Fitz, "Revitalizing the Golden State." Updated to reflect current population and employment estimates.

¹² MPI, "Population Profiles."

nationwide.¹³ Of these earnings, potential DACA or DAPA beneficiaries in Kern County are paid \$907 million dollars in wages each year, while those in Fresno County earn just under \$1.2 billion.

Table 2

Economic Impact of DACA and DAPA in California

	California
Potentially Eligible Applicants	1,572,000
Labor Income Increase (Millions \$)	\$5,507
Total New Tax Revenue (Millions \$)	\$3,777
Personal Taxes	\$898
Business Taxes	\$1,606
Sales Taxes	\$1,274
Total Employment Growth (Thousands)	129.2
Direct Employment Gain	71.4
Indirect Employment Gain	26.2
Induced Employment Gain	31.7

Source: Analysis by the UCLA NAID Center based on data from MPI's "Unauthorized Immigrant Population Profiles."

In California, a state that has an undocumented population more than twice that of Texas,¹⁴ the economic impact of President Obama's administrative actions will be both positive and significant. California has 1,572,000 potential DACA/DAPA beneficiaries and at full enrollment these beneficiaries will experience collective wage growth of more than \$5.5 billion.

This wage growth would bring in more than \$3.7 billion dollars in new business, personal and sales tax revenue. In addition, these increased earnings would directly generate more than 71,000 new jobs. The resulting increase in indirect employment---which is a change in employment in one industry being caused by a change in another, as a result of interaction between the two---would account for more than 26,000 new jobs. Induced employment---which is a change in employment based on changes in household spending---would increase by almost 32,000 jobs. In all we estimate that the increase in labor income would generate more than 129,000 new jobs.

The economic impact of DACA and DAPA in the Central Valley, while relatively small compared to Southern California, will empower some of the state's most marginalized families.

¹³ Calculations based on Hinojosa-Ojeda and Fitz, "Revitalizing the Golden State." Updated to reflect current population and employment estimates.

¹⁴ "MPI's Population Profiles"

Kern and Fresno counties form the core of the Central Valley’s agricultural sector, and many of the farmworkers employed there are undocumented and living in poverty, but are also eligible for either DACA or DAPA.

Table 3

Economic Impacts of DACA and DAPA

	Kern County
Potentially Eligible Applicants	35,000
Labor Income Increase (Millions \$)	\$122.6
Total New Tax Revenue (Millions \$)	\$84.1
Personal Taxes	\$20.0
Business Taxes	\$35.8
Sales Taxes	\$28.4
Total Employment Growth (Thousan	2.88
Direct Employment Gain	1.59
Indirect Employment Gain	0.58
Induced Employment Gain	0.71

Source: Analysis by the UCLA NAID Center based on data from MPI’s “Unauthorized Immigrant Population Profiles.”

In Kern County, roughly 35,000 undocumented immigrants are eligible for one of the two programs. At full enrollment these programs will impact the county’s economy in the following ways:

- DACA and DAPA beneficiaries will experience collective wage growth of more than \$112 million.
- This wage growth would bring in more than \$84 million dollars in new business, personal and sales tax revenue.
- These increased earnings would also directly generate almost 1,600 new jobs.
- The resulting increase in indirect employment---which is a change in employment in one industry being caused by a change in another, as a result of interaction between the two---would account for more than 500 new jobs.
- Induced employment---which is a change in employment based on changes in household spending---would increase by more than 700 jobs.
- In all we estimate that the increase in labor income would generate more than 2,800 new jobs.

Table 4

Economic Impacts of DACA and DAPA

	Fresno County
Potentially Eligible Applicants	39,000
Labor Income Increase (Millions \$)	\$136.6
Total New Tax Revenue (Millions \$)	\$93.7
Personal Taxes	\$22.3
Business Taxes	\$39.8
Sales Taxes	\$31.6
Total Employment Growth (Thousan	3.21
Direct Employment Gain	1.77
Indirect Employment Gain	0.65
Induced Employment Gain	0.79

Source: Analysis by the UCLA NAID Center based on data from MPI's "Unauthorized Immigrant Population Profiles."

In Fresno County, roughly 39,000 undocumented immigrants are eligible for one of the two programs. At full enrollment these programs will impact the county's economy in the following ways:

- DACA and DAPA beneficiaries will experience collective wage growth of more than \$136 million.
- This wage growth would bring in more than \$93 million dollars in new business, personal and sales tax revenue.
- These increased earnings would also directly generate almost 1,800 new jobs.
- The resulting increase in indirect employment---which is a change in employment in one industry being caused by a change in another, as a result of interaction between the two---would account for more than 600 new jobs.
- Induced employment---which is a change in employment based on changes in household spending---would increase by almost 800 jobs.
- In all we estimate that the increase in labor income would generate more than 3,200 new jobs.

Table 5

Economic Impact of DACA and DAPA Nationally

	United States
Potentially Eligible Applicants	5,201,000
Labor Income Increase (Millions \$)	\$18,219
Total New Tax Revenue (Millions \$)	\$12,497
Personal Taxes	\$2,970
Business Taxes	\$5,313
Sales Taxes	\$4,214
Total Employment Growth (Thousands)	427.6
Direct Employment Gain	236.1
Indirect Employment Gain	86.6
Induced Employment Gain	104.9

Source: Analysis by the UCLA NAID Center based on data from MPI's "Unauthorized Immigrant Population Profiles."

Nationally, the impacts of DACA and DAPA are striking. The 5.2 million potential applicants would experience a collective wage increase of over \$18.2 billion dollars, which would generate just under \$12.5 billion in new taxes and more than 427,000 new jobs.

3. Methodology

Our projections for the economic impact of DACA and DAPA are based on a methodological tool known as input output modeling (IMPLAN).¹⁵ IMPLAN allows us to analyze the short-term impact of a labor market policy shift---such as the work permits granted by DACA and DAPA---within the current structure of the economy. It therefor allows us to quantify the labor income, tax contributions and productivity of undocumented immigrants and to illustrate the economic impact of formalizing their role in the economy. In addition, we can map the relationship between variables and observe how a change in one variable affects the others.

As new data has become available, this aspect of the IMPLAN model has allowed us to fluidly adjust our projections in a couple of important ways:

¹⁵ For more information on our methodology, specify as it relates to IMPLAN, see the NAID Center Report, *From the Shadows to the Mainstream: Estimating the Economic Impact of Presidential Administrative Action and Comprehensive Immigration Reform*. Download it here: http://www.naid.ucla.edu/uploads/4/2/1/9/4219226/ucla_naid_center_report_-_estimating_the_economic_impact_of_presidential_administrative_action_and_comprehensive_immigration_reform.pdf

1. The Migration Policy Institute (MPI) has recently published a detailed county-by-county and state-by-state profile of the undocumented population in the US. Included in this data set are their estimates of the DACA and DAPA eligible population for each of these geographic units. We have revised our economic impact projections based on these new population estimates.
2. Two recent surveys of DACA beneficiaries conducted by the NAID Center--one of which was conducted in collaboration with CHIRLA using application data from their DACA clinic---have presented new data on the wage impact of DACA in Los Angeles County. Using IMPLAN modeling we were able to observe how changes in predicted wage growth has impacted projected tax revenue and job creation.

Researchers at the NAID Center conducted these two surveys using a unique methodology for each. One was conducted in partnership with CHIRLA and used data collected by their DACA clinic. Staff and volunteers at CHIRLA assisted DACA beneficiaries with the renewal process and collected data from the I-821 and I-765 forms that they submitted to USCIS; the agency tasked with processing DACA applications. This data included renewal applicants' income before and after becoming DACA beneficiaries. Because this clinic is located in LA County the vast majority of respondents also resided in the county.

The NAID Center analyzed the wage information provided by 308 respondents, dividing this cohort into those that had reported an income before applying to DACA and those who had not. We then independently calculated the wage growth of the total cohort, as well as those who had an income before and after being granted DACA.

The other survey conducted by the NAID center leveraged existing grassroots "DREAMER" networks in order to provide a nationwide snapshot of DACA beneficiaries. This survey was conducted online and quantified DACA's impact on respondents' finances, insurance coverage, employment, access to credit and education among other topics. In total, we polled 216 respondents. We again divided this cohort into those had employment before and after DACA, and those that did not, before calculating the wage growth of the total cohort as well as the cohort who were employed before and after becoming a DACA beneficiary.

The White House Council of Economic Advisors (CEA) has recently published their estimates for the economic effects of executive action on immigration.¹⁶ Like the NAID Center's report on the same topic,¹⁷ the CEA believes DAPA will have a positive macro-economic impact, as well as a positive affect on the wages of both foreign-born and native-born workers.

¹⁶ Executive Office of the President of the United States, Council of Economic Advisors, *The Economic Effects of Administrative Action on Immigration*. (Washington D.C.: 2014)
http://www.whitehouse.gov/sites/default/files/docs/cea_2014_economic_effects_of_immigration_executive_action.pdf (accessed January 19, 2013).

¹⁷ Raul Hinojosa with Maksim Wynn, *From the Shadows to the Mainstream: Estimating the Economic Impact of Presidential Administrative Action and Comprehensive Immigration Reform*, (Los Angeles, CA: North American Integration and Development Center, UCLA, November, 2014)
http://www.naid.ucla.edu/uploads/4/2/1/9/4219226/ucla_naid_center_report_-_estimating_the_economic_impact_of_presidential_administrative_action_and_comprehensive_immigration_reform.pdf

Both the NAID Center and CEA relied on the work of Kossoudji and Cobb-Clark who, by studying the impact of IRCA on its beneficiaries, estimate that those affected experience a six to ten percent increase in wages on average. The NAID Center report then projected how this wage growth influenced tax revenue and job creation (for more info see: [From the Shadows to the Mainstream](#)). However, the surveys conducted by the NAID center suggest that DACA has had a much stronger impact on wages than Kossoudji and Cobb-Clark had observed in IRCA's aftermath. This presents an important avenue for future research and suggests that both the CEA and NAID Center reports may have underestimated the potential economic impact of DACA and DAPA.

4. UCLA NAID Center Survey Results

The results of our surveys have revealed a number of interesting trends regarding the impact of DACA on the finances of its beneficiaries.

1. In both surveys, the average wage growth reported by the cohort that had an income before and after DACA was near 75%. This is roughly ten times the wage growth that Kossoudji and Cobb-Clark had observed.¹⁸
2. In the CHIRLA/NAID survey, the cohort that had an income before and after DACA experienced almost the same average income growth as did the cohort comprised of all respondents: \$7,980 and \$7,949 respectively.
3. In the online NAID survey the wage growth of both cohorts was also just above 75%. The cohort with an income before and after DACA experienced an average wage growth of 76.6%, while all respondents experienced an average income increase of 82.6%.

¹⁸ Sherrie A. Kossoudji and Deborah A. Cobb-Clark, "Coming out of the Shadows: Learning about Legal Status and Wages from the Legalized Population," *Journal of Labor Economics* 20, no. 3 (July 2002): 598–628, doi:10.1086/339611.

Table 6

The Impact of DACA on Beneficiaries' Income (NAID/CHIRLA)

	All Respondents	Only Respondents With Income Before and After DACA
Average Income Before DACA	\$4,493	\$10,561
Average Income After DACA	\$12,442	\$18,542
Average Income Increase	\$7,949	\$7,980
Percentage Increase in Income	176.9%	75.6%

Table 7

The Impact of DACA on Beneficiaries' Income (NAID)

	All Respondents	Only Respondents With Income Before and After DACA
Average Hourly Wage Before DACA	\$7.07	\$9.14
Average Hourly Wage After DACA	\$12.91	\$16.13
Average Hourly Wage Increase	\$5.84	\$7.00
Percentage Increase in Income	82.6%	76.6%

The results of these surveys suggest that earlier attempts at projecting the macro-economic impact of DACA may be understated. In our previous report we suggested that DACA's education requirement meant that the program would have a greater economic impact than DAPA, even though the latter affected more immigrants. However, the wage growth that we predicted in that report was nowhere near 75%. In light of these findings, it is very possible that DAPA may have a far stronger impact on wages than the 7% that has been used to project its impact in this report.¹⁹ As such, the estimated impacts described in this report should be considered a conservative lower bound.

¹⁹ For more info on the choice of a 7% wage boost refer to the methodology section in *From the Shadows to the Mainstream*.

